- 1 Marc Sobel, is that correct?
- 2 A Yes.
- 3 Q Who prepared this document?
- 4 A The law firm of Brown and Schwaninger.
- 5 Q Who requested that they prepare it, if you recall?
- 6 A My best recollection is Marc Sobel.
- 8 prepare this document?
- 9 A He had seen several of his licenses appear on a
- draft of the Hearing Designation Order and wanted to make
- certain that the arrangement between he and I was legal and
- 12 proper and reduced to writing, so that it could be
- 13 scrutinized, if necessary.
- 14 Q Let me refer you to WTB Exhibit 340. That's also
- 15 entitled Radio System Management and Marketing Agreement?
- 16 A Yes.
- 17 O This is dated December 30, 1994.
- 18 A Yes.
- 19 Q Do you know why this was granted, why there's a
- difference in dates between the two documents?
- 21 A It was redone because initially I had -- it was --
- 22 Marc was the primary driving force behind it. I had not
- 23 read it sufficiently carefully enough that I had to make a
- 24 check to exercise the option. Hence, we had to redo it for
- 25 me to exercise the option.

- 1 Q Okay.
- 2 A And, I gave Marc a check on a timely basis.
- 3 O Don't you mean that it contained an option?
- 4 A Yes, to execute the option.
- 5 Q So, this document, the one that's dated December
- 6 30, 1994, superseded the document dated October 28, is that
- 7 correct?
- 8 A That's correct.
- 9 O Was there any other reason for the change, to the
- 10 best of your knowledge?
- 11 A Not that I recall.
- 12 O Could I refer you, please, to WTB Exhibit 341?
- 13 A We may have added additional call signs, yes.
- 14 Q Thank you. So, the marketing agreement dated
- 15 December 30, 1994, along with the addendum and amendment,
- also dated December 30, 1994, are those documents still
- 17 operative?
- 18 A No.
- 19 Q And, when did they cease being operative?
- 20 A A few days ago.
- 21 O Pardon me?
- 22 A A few days ago.
- 23 Q And, how did they cease being operative?
- MR. SCHAUBLE: Objection, relevancy.
- 25 CHIEF JUDGE CHACKIN: Overruled.

1	THE WITNESS: A new agreement was prepared and
2	executed between Mr. Sobel and myself.
3	BY MR. SHAINIS:

Q And, what was the reason a new agreement was prepared?

6 MR. SCHAUBLE: Objection, relevance.

7 CHIEF JUDGE CHACKIN: Overruled.

THE WITNESS: Because while we believed the initial agreement was perfectly legal in all four corners, the Commission's scrutiny and the ruling that came from the Marc Sobel matter clearly indicated that the agreement may have some problems. So, we have had counsel draft a new agreement which hopefully will be more on all four corners with the Commission's expectations, and we executed the new agreement.

MR. SHAINIS: Thank you. Your Honor, can I have a few minutes?

18 CHIEF JUDGE CHACKIN: All right, we'll go off the 19 record.

20 (Whereupon, a short recess was taken.)

21 CHIEF JUDGE CHACKIN: Back on the record.

MR. SHAINIS: Thank you. Your Honor, I'd like to

23 have marked for identification as Kay Exhibit 64 a document

that consists of six pages and is entitled Amended Radio

25 System Agreement.

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11

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1 CHIEF JUDGE CHACKIN: The document described will 2 be marked for identification as Kay Exhibit 64. (The document referred to was 3 marked for identification as 4 Kay Exhibit 64.) 5 MR. SHAINIS: Just a minute and I'll hand them 6 I'm handing two to the court reporter. 7 (Pause.) 8 BY MR. SHAINIS: 9 10 Mr. Kay, would you review that and I'll give the Court an opportunity, as well. Mr. Kay, is this the current 11 12 agreement you have, operating agreement you have with Mr. Sobel? 13 Yes, it is. 14 Α 15 Q And, he drafted this agreement? Objection, relevance, Your Honor. 16 MR. SCHAUBLE: This has no relevance to any of the issues in this 17 18 proceeding. 19 MR. KNOWLES-KELLETT: It doesn't go to the misrep 20 and it doesn't go to the transfer of control and we just 21 don't see where he's headed with this, Your Honor. CHIEF JUDGE CHACKIN: Overruled. 22 MR. KNOWLES-KELLETT: Can we ask what issue it 23 24 goes to? 25 CHIEF JUDGE CHACKIN: It can be used for possible

- 1 mitigation of the charges. It is a fact that since these
- 2 charges have brought here, their attempt did not satisfy the
- 3 Commission. I agree with you it doesn't have any bearing on
- 4 the transfer of control issue, as such, but as I say, I
- 5 think there's mitigation. If the claim is made with the
- 6 licensee despite everything -- has not done anything,
- 7 despite the Sobel decision, this is to show that the
- 8 licensee has taken steps.
- 9 MR. SHAINIS: That's exactly what it's being used
- 10 for, Your Honor.
- 11 CHIEF JUDGE CHACKIN: Overruled.
- MR. SCHAUBLE: Very well, Your Honor.
- 13 THE WITNESS: I believe it was prepared by Robert
- 14 Keller.
- 15 BY MR. SHAINIS:
- 16 Q Who requested Mr. Keller to prepare this document?
- 17 A Mr. Sobel and myself.
- 18 MR. SHAINIS: Your Honor, I would like this
- 19 document to be admitted as Kay Exhibit 64.
- 20 CHIEF JUDGE CHACKIN: Is there an objection? Kay
- 21 Exhibit 64 is received.
- 22 MR. KNOWLES-KELLETT: For the record, there was
- 23 represented no objection, Your Honor.
- 24 CHIEF JUDGE CHACKIN: That's the only reason I
- would receive it. Kay Exhibit 64 is received.

1		(The document referred to,
2		having been previously marked
3		for identification as Kay
4		Exhibit 64, was received in
5		evidence.)
6		BY MR. SHAINIS:
7	Q	Mr. Kay, you testified earlier concerning the use
8	of loaner	s by your company, is that correct? Do you recall
9	that test	imony?
10	А	Yes.
11	Q	And, loaners are provided by Lucky's, is that
12	correct?	Or, is it Southland?
13	А	Primarily, Southland, although occasionally
14	Lucky's h	as used them, too.
15	Q	In addition to Lucky's providing loaners, are
16	there oth	er dealers that you supply service to that utilize
17	loaners?	
18	А	My company, Lucky's, works in conjunction with a
19	little mo	re than two dozen other dealers who use our
20	systems.	And, they use loaners, demos, rentals, all types
21	of uses o	n our systems.
22	Q	All right, loaners, demos, rentals and also talk
23	arounds?	
24	A	They use talk arounds, and they also have their
25	own in-sh	op, several of them also have their own in-shop
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- Q So that the record is clear, can you explain what you mean by a talk around?
- 4 A To obtain wide area coverage, you put a repeater
- 5 on high ground and the normal unit will transmit up to a
- 6 repeater whereas we broadcast down to the mobile units.
- 7 Talk around is where a mobile will transmit on the base
- 8 transmit's frequency, generally, directly to the other
- 9 mobile, where it's known as unit to unit, car to car,
- 10 portable to portable. It's where they communicate directly
- 11 without benefit of using the long-range relay. They have
- 12 been used for like electrical contractors. If you use a
- portable to talk through a repeater, to mobile units across
- 14 the city or their office across the city. They can also
- talk portable to portable within a building, for
- 16 coordinating pulling wire, for example, through conduits.
- 17 For local job site communications. They can do
- 18 both with the same radio. The talk around provides the
- 19 local job site communication.
- 20 Q And, explain for the record the relationship with
- 21 the dealers? The dealer sells service on your system, is
- 22 that correct?
- 23 A We have quite a quantity of dealers that we work
- 24 with. As part of my arrangements with them, we provide
- 25 codes for their own shop use, for their use of demo radios

- 1 for customers, which they can also use for loaners or for
- 2 rentals. They have direct access to our systems to use as
- 3 they choose, which is provided without charge. They also
- 4 provide customers to us for billing purposes.
- If they go out and demo a system to the ABC
- 6 Company, they have codes that are operational on our system
- 7 for those radios, then when they sell the radios to, for
- 8 example, the ABC Company, they will tell us about ABC
- 9 Company, how many units they're buying, and they'll get new
- 10 codes for that company.
- We will then bill that ABC Company and give
- 12 commissions to the referring dealer for that company.
- 13 Q So, the dealer essentially is either selling or
- 14 utilizing services supplied by your repeaters, correct?
- 15 A Correct. We give them courtesy freebie service in
- 16 exchange for their referring customers to us, paying
- 17 customers to us.
- 18 O And, the count of the amount of loaners, demos and
- 19 rentals that these dealers use, that was applied through
- your loading, is that correct?
- 21 MR. SCHAUBLE: Objection, Your Honor, that's a
- 22 legal conclusion.
- 23 CHIEF JUDGE CHACKIN: Would you repeat the
- 24 question?
- MR. SHAINIS: I'm sorry, what did you say, Your

- 1 Honor?
- 2 CHIEF JUDGE CHACKIN: Would you repeat the
- 3 question?
- 4 MR. SHAINIS: I'll actually reword the question.
- 5 CHIEF JUDGE CHACKIN: All right.
- BY MR. SHAINIS:
- 7 Q When they utilize loaners, demos and rentals, they
- 8 are operating pursuant to your repeater authorization, is
- 9 that correct?
- 10 A Yes.
- 11 Q With respect to Lucky's and Southland, what is the
- 12 average number of loaners, demos and rentals and talk
- arounds -- I'm sorry, let's limit it to loaners, demos and
- rentals that they would have out on a given day?
- 15 MR. SCHAUBLE: Is there a time frame to that
- 16 question?
- 17 BY MR. SHAINIS:
- 18 Q Prior to December 31, 1994?
- 19 A It would vary anywhere between half a dozen units
- to, on occasion, 100 units.
- 21 Q What would you say would be the average?
- 22 A In an average week, I'd say we'd probably have
- 23 anywhere -- figure around 25, 30 units out.
- 24 Q And, would you say the same thing applies to the
- 25 dealers?

- 1 A It varies on the dealers. It could be anywhere
- 2 between a handful or I know some of the dealers have large
- 3 inventories, could have 50 or 60 radios. I suspect it
- 4 probably is -- my estimate would be at any given time,
- 5 probably an average of around 15 to 20 per dealer. That's
- for their own shop use and for the demos and loaners.
- 7 CHIEF JUDGE CHACKIN: We're talking what time
- 8 period now?
- 9 MR. SHAINIS: Prior to December 31, 1994.
- 10 CHIEF JUDGE CHACKIN: Does the witness understand
- 11 the question asked?
- 12 THE WITNESS: Yes.
- 13 CHIEF JUDGE CHACKIN: All right.
- 14 BY MR. SHAINIS:
- 15 Q I'm going to ask you, for example, Metro Mobile
- 16 Communications --
- 17 A Yes.
- 18 Q -- is that a dealer that gets service from one of
- 19 your dealers?
- 20 A Yes.
- 21 Q They utilize loaners, demos and rentals?
- 22 A Yes, they have codes assigned and we know they
- 23 used them.
- Q Is Portable Clinic another such dealer?
- 25 A Yes.

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1	Q	They also utilize loaners, demos and rentals?
2	A	Yes.
3	Q	For all other questions for now when I ask for a
4	dealer, th	ne question includes their use of loaners, demos
5	and rental	ls and also if they are a dealer that utilizes
6	repeater s	service, okay?
7	A	Yes.
8	Q	Digital Communications?
9	A	Yes.
10	Q	Communications Center?
11	A	Yes.
12		CHIEF JUDGE CHACKIN: What time period are you
13	talking al	pout now?
14		MR. SHAINIS: Prior to December 31, 1994.
15		CHIEF JUDGE CHACKIN: All right, all these
16	questions	relate to prior to December 31, 1994, all right.
17		BY MR. SHAINIS:
18	Q	Solder Joint or sold-er?
19	A	Solder.
20	Q	I'm sorry.
21	A	Yes, I believe it on with us in that period of
22	time.	
23	Q	Communications Techniques?

Commercial Communications?

24

25

Α

Q

Yes.

	1		A	Yes.			
	2		Q	Cumulus Communications?			
	3		A	Yes.			
	4		Q	Frank's Radio?			
	5		A	Yes.			
	6		Q	Lee's Two-Way Radio?			
	7		A	Yes.			
	8		Q	Peak Communications?			
	9		Α	I believe we were in that period of time with			
	10	them, too.					
	11		Q	BMW Communications?			
	12		A	Yes.			
_	13		Q	Mobile Communications Service?			
	14		A	Yes.			
	15		Q	Parker Communications?			
	16		A	I believe so. He is now. I'm not sure how far			
	17	back	he we	ent.			
	18		Q	Chapman Electronics?			
	19		A	Yes.			
	20		Q	Centech Communications?			
	21		A	Yes.			
	22		Q	Lone Star Radios?			
	23		Α	Yes.			

questions a little more slowly. We're trying to take notes.

24

25

MR. SCHAUBLE: We request that counsel ask the

- 1 MR. SHAINIS: I'm sorry.
- BY MR. SHAINIS:
- 3 O I believe the last one I asked was Centech
- 4 Communications?
- 5 A You asked Lone Star.
- 6 Q Lone Star Radios.
- 7 A Well, maybe with the principals of Lone Star. I'm
- 8 not sure when they began using that name.
- 9 Q Communications Business Network?
- 10 A Yes.
- 11 O Harris Communications?
- 12 A Yes.
- 13 Q Macammco, that's M-A-C-A-M-M-C-O?
- 14 A Yes, not sure when we started with them.
- 15 Q California Mobile Cellular?
- 16 A He's fairly new. I'm not sure he was on in that
- 17 period of time.
- 18 O Percom? That's P-E-R-C-O-M.
- 19 A Yes.
- 20 O Hi-Desert Communications?
- 21 A He's fairly new, yes.
- MR. SCHAUBLE: Excuse me, yes in terms of he was
- on in December of '94 or yes, he's on currently?
- 24 THE WITNESS: He's on currently. I'm not sure if
- 25 he was on back then.

```
1
                MR. SCHAUBLE:
                                Thank you.
 2
                BY MR. SHAINIS:
                Air Wave Communications?
 3
           Q
 4
           Α
                Yes.
 5
                It looks like Fidelcom, F-I-D-E-L-C-O-M?
           0
                Fidelcom, yes. They no longer exist now.
 6
           Α
                But, they existed back prior to --
 7
           0
           Α
                Yes.
 8
                -- prior to December 31, 1994?
 9
           O
10
           Α
                Yes.
                Bear, B-E-A-R, Communications?
11
           0
12
           Α
                Yes.
13
                 (Pause.)
                CHIEF JUDGE CHACKIN: We'll take a five minute
14
      break.
15
16
                 (Whereupon, a short recess was taken.)
                CHIEF JUDGE CHACKIN: Back on the record.
17
                MR. SHAINIS: So, we're not waiting for --
18
                CHIEF JUDGE CHACKIN: Go ahead.
19
                 (Pause.)
20
                               Bear with me one moment, Your Honor.
21
                MR. SHAINIS:
      Your Honor, I'd like to approach the witness, if I might?
22
23
                CHIEF JUDGE CHACKIN: Yes, go ahead.
24
                MR. SHAINIS: I'm going to hand the witness a
25
      document, and unfortunately, I thought it was numbered and
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- 1 it is not. It's an application, however.
- MR. KELLER: Well, actually, it is, because
- 3 they're numbered on the tabs. The forms are numbered and
- 4 the item isn't. It got cut off.
- 5 MR. SHAINIS: Yes, that's the problem. Anyway,
- 6 Your Honor, it's an application submitted May 6, 1994 to the
- 7 Federal Communications Commission. I'd like it identified
- 8 as Kay Exhibit 65.
- 9 CHIEF JUDGE CHACKIN: The document described will
- 10 be so marked.
- 11 (The document referred to was
- marked for identification as
- 13 Kay Exhibit 65.)
- MR. SHAINIS: Your Honor, this was an application
- 15 that had been provided to the Bureau sometime during the
- 16 commencement of the hearing. I think during the first week
- or the first week and a half of the hearing.
- 18 (Pause.)
- 19 BY MR. SHAINIS:
- 20 Q Mr. Kay, do you have the application in front of
- 21 you?
- 22 A Yes.
- 23 Q Could you explain what that application does?
- A This application seeks to modify, combine 34
- 25 separate call signs into one call sign, to place 22

- 1 frequencies with six fixed locations onto the one call sign.
- 2 It amends the areas of operation, adds and deletes stations
- and also requests to trunk the frequencies together for more
- 4 efficient use of the spectrum and also amends the number of
- 5 mobile units that will be offered in other frequencies.
- 6 Q First of all, is this application applied in your
- 7 name?
- 8 A Yes, it is.
- 9 Q How does it amend the number of mobile units that
- 10 are operating?
- 11 A If one takes the total number of mobile units
- 12 associated with all the call signs and compares that to the
- number now requested, it's approximately a 40 percent
- 14 reduction in the authorized number of mobiles from what had
- 15 been previously licensed.
- 16 Q Had you ever done the computations so that you
- 17 know it's approximately a 40 percent reduction?
- 18 A Yes, I did.
- 19 MR. SHAINIS: Your Honor, I'd like to approach the
- 20 witness.
- 21 CHIEF JUDGE CHACKIN: Go ahead.
- 22 MR. SHAINIS: Just a moment. Your Honor, I'd like
- 23 to present the witness, and I'll distribute to the other
- 24 parties and to yourself, a copy of Kay proposed Exhibit 66.
- 25 CHIEF JUDGE CHACKIN: Could you describe the

- 1 document?
- 2 MR. SHAINIS: Yes, Your Honor, it's a one page
- 3 document that's entitled At License List. It's a
- 4 handwritten document, Kay Exhibit 66.
- 5 CHIEF JUDGE CHACKIN: The document so described
- 6 will be marked for identification as Kay Exhibit 66.
- 7 (The document referred to was
- 8 marked for identification as
- 9 Kay Exhibit 66.)
- 10 BY MR. SHAINIS:
- 11 Q Mr. Kay, do you recognize this document?
- 12 A Yes, this is a pencilled note I made a few days
- 13 ago.
- Q Okay, so it's your handwriting on the document?
- 15 A Yes.
- Q What do the calculations represent on this
- 17 document?
- 18 A What I did here is, I took my 5/16/94 letter where
- 19 it notes Item 36, call sign WIJ, 14 is call signs, lists a
- 20 whole series of other call signs -- I took that series of
- licenses, converted it to alphabetical and numbered them one
- 22 through 34. I then looked up on the -- from the exhibits
- 23 list hearing each call sign and the number of mobile units
- 24 authorized to that call sign, wrote it down, together with
- 25 the frequency.

- 1 For example, Item 1 is KJV 843. It's authorized
- for 180 mobiles on frequency 472.2125 MHz. I did this with
- 3 all the call signs on the list. I totalled up all the
- 4 mobile loading counts which came to 3,525. The application
- 5 request, 1,980 mobiles, so I subtracted 1,980 from 1,935,
- 6 which yielded a decreased number of authorized mobiles of
- 7 1,545, which is approximately 40 percent of 3,525.
- 8 Q Okay, and the application, what was the
- 9 disposition of this application?
- 10 A It's still pending, along with everything else.
- 11 Q Okay, and to the best of your knowledge, the
- 12 application was properly filed, correct?
- MR. SCHAUBLE: Objection to the term properly
- 14 filed.
- 15 CHIEF JUDGE CHACKIN: Sustained.
- BY MR. SHAINIS:
- 17 Q To the best of your knowledge, this application
- has never been returned by the Commission, is that correct?
- 19 A It has never been returned.
- 20 Q Have you ever received any letter of inquiry
- 21 concerning this application?
- 22 A No.
- 23 Q Do you know of any reason why this application
- 24 should not be granted?
- MR. SCHAUBLE: Objection.

1	CHIEF	JUDGE	CHACKIN:	Overruled.
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- THE WITNESS: No technical reason.
- 3 CHIEF JUDGE CHACKIN: Let me ask the Bureau, how
- 4 does this application, if it was granted, affect the loading
- 5 issue?
- 6 MR. SCHAUBLE: Your Honor --
- 7 MR. KNOWLES-KELLETT: I think our questions, Your
- 8 Honor, will make it somewhat clear. The loading issue
- 9 requires him to share all channels that are not fully
- loaded, and this application is not a 9135AB5 application
- which says, yes, I'm now fully loaded and I'm ready to share
- 12 this channel.
- This channel just says, I want exclusivity on all
- 14 these and please waive the rules. You know, it doesn't
- 15 address the fact that these channels aren't loaded.
- 16 MR. SCHAUBLE: There is a waiver request in
- 17 connection with this application.
- 18 MR. KNOWLES-KELLETT: This application is not
- 19 contemplated by the rules.
- 20 CHIEF JUDGE CHACKIN: Does it impact on the
- 21 loading issue?
- 22 MR. KNOWLES-KELLETT: We believe it does not, Your
- 23 Honor. You know, what this essentially does is, the request
- that we waive our rules, while this waiver request cites
- 25 that it wants a waiver of Rule 301, what it does, it allows

- 1 essentially for aggregate loading, which is a concept used
- 2 at 800 but never at -- not at 470. I can't say never.
- 3 There may have been one such waiver granted.
- But, what that does, that means if you've got --
- 5 say you have ten stations and you have too many mobiles
- operating on one of them, it -- say you have 200 mobiles
- 7 over here and -- and over here you don't have quite 90's.
- 8 If you can get average at loading, the Commission just sort
- 9 of waves the magic wand and says it's -- but, we've never
- 10 permitted it -- or, if we have, it's been seldom.
- 11 CHIEF JUDGE CHACKIN: I assume it will be brought
- out in the conclusions where this is an unusual request for
- how it's been treated, the use of these frequencies. All
- 14 right, continue.
- 15 MR. KNOWLES-KELLETT: Counsel can correct me if I
- 16 mischaracterized the application.
- 17 MR. KELLER: Pardon me?
- 18 MR. KNOWLES-KELLETT: Did I mischaracterize?
- 19 MR. SHAINIS: Let's ask the witness.
- 20 BY MR. SHAINIS:
- 21 Q Mr. Kay, you heard what Mr. Kellett just stated.
- 22 Is that correct concerning the application?
- 23 A Yes.
- Q Did he in anyway mischaracterize what was being
- 25 done with the application?

- 1 A I disagree with some of his conclusions, because
- 2 I've already -- for this purpose on page B, miscellaneous B.
- 3 This application requests waiver of 90.301. The detach
- 4 application waiver to trust -- the frequencies in order to
- 5 make more efficient use of the remaining spectrum. Previous
- 6 waivers have already been granted for this purpose. See
- 7 Mobile UHF Inc., call sign WIJ 16, granted 8/8/91. So,
- 8 they've already done this. This is standard practice as far
- 9 as allowing trunking of UHF stations, this concern. It
- 10 reduces the mobile count on all of the frequencies,
- 11 regardless.
- My mobile count on each individual channel, if you
- 13 look at it that way, would also be reduced.
- 14 CHIEF JUDGE CHACKIN: What is this reference, Mr.
- 15 Kay, contained in this letter, Mobile UHF, Inc. WIJ 816?
- 16 What is that reference to?
- 17 THE WITNESS: Mobile UHF is a private carrier, an
- 18 SMRS operator in the Los Angeles area, a fellow by the name
- of Chuck Wells. He asked for and received a waiver of the
- 20 rules to trunk numerous subparty frequencies together, just
- 21 like this application is proposing to do. I'm simply
- 22 proposing the same thing that Chuck Wells, Mobile UHF, had
- 23 already done, and I'm simply citing his call sign and the
- 24 waiver that was granted to him in his name. The Commission
- is totally familiar with Mr. Wells.

1	BY MR. SHAINIS:
2	Q This application permits you to reduce the mobile
3	count, as well as maintain exclusivity, is that correct?
4	A That's correct.
5	Q And, to the best of your knowledge, this is
6	something that has been done in the past by Mr. Wells and
7	nis application?
8	A That's correct.
9	Q So, your expectation at the time this application
10	was filed was that would be consistent with prior Commission
11	precedent, would that be correct?
12	A Yes.
13	Q At the time of the application and now, were you
14	and are you now loaded to the limits described in the
15	application?
16	MR. SCHAUBLE: Could you repeat the question,
17	please?
18	BY MR. SHAINIS:
19	Q Yes, at the time of the application and continuing
20	coday, are you loaded consistent with what is stated in this
21	application?
22	A Do I have 1,980 mobile and portable units
23	available?
24	Q Yes?
25	A Between my inventories and my existing paying

1	customers and the dealers I work with, I believe yes. I
2	haven't verified that independently recently, but I have no
3	reason to believe I don't have that many available.
4	MR. SHAINIS: Thank you. Your Honor, I'd like Kay
5	Exhibit 65 to be admitted into evidence.
6	CHIEF JUDGE CHACKIN: Any objection?
7	MR. SCHAUBLE: Your Honor, I believe ultimately
8	the Bureau's position on this application is insignificant,
9	but in light of the testimony, we have no objection to the
10	document coming in.
11	CHIEF JUDGE CHACKIN: Kay Exhibit 65 is received.
12	(The document referred to,
13	having been previously marked
14	for identification as Kay
15	Exhibit 65, was received in
16	evidence.)
17	MR. SHAINIS: I'd also like to have admitted Kay
18	Exhibit 66.
19	CHIEF JUDGE CHACKIN: Any objection? Hearing none
20	pardon?
21	MR. SCHAUBLE: No objection, Your Honor.
22	CHIEF JUDGE CHACKIN: Kay Exhibit 66 is received.
23	(The document referred to,
24	having been previously marked
25	for identification as Kay

7	Exhibit 66, was received in
2	evidence.)
3	BY MR. SHAINIS:
4	Q Mr. Kay, a question I forgot to ask, but just so I
5	don't forget it, how long have you known Marc Sobel?
6	A Since at least the mid-70s.
7	Q How did you meet him?
8	A I was doing radio and television repair. He sold
9	parts at a company called Sammy's Electronics. Also, I got
10	into citizen's band and Marc was already into that. We used
11	to transmitter hunt together.
12	Q You used to do what together?
13	A Transmitter hunt.
14	Q Transmitter hunt?
15	A Yes.
16	Q Could you explain what that is?
17	A CBers would get together in various activities,
18	one of which was perfecting dial transmitters. We'd look
19	for hidden transmitters electronically.
20	Q You have been friends with Mr. Sobel since the
21	70s, is that correct?
22	A That's correct.
23	Q In addition to being friends, you also conduct
24	business with Mr. Sobel, is that correct?
25	A Yes.

- 1 Q What is the nature of your business relationship
- 2 with Mr. Sobel?
- A I sell him things, he sells me things. I lease
- 4 space to him, he leases space to me. I need repair work
- 5 done, I pay him to do it. He needs advice from me, I give
- 6 it to him. Sometimes I charge him, usually I don't.
- 7 Basically, if he needs something, he gets it from me or I
- 8 get it from him. It's been a business relationship
- 9 convenience for a long time.
- 10 Q Do you consider him an employee of yours?
- 11 A He is not an employee of mine.
- 12 Q Would he best be described as an independent
- 13 contractor?
- 14 A He's an independent businessman who contracts to
- me, along with numerous other business activities he does.
- 16 MR. SHAINIS: Your Honor, I believe Bureau Exhibit
- 17 289 has been received into evidence.
- 18 CHIEF JUDGE CHACKIN: Two eighty nine?
- 19 MR. SHAINIS: Yes.
- 20 MR. SCHAUBLE: That's the Forestry Service
- 21 permits.
- MR. SHAINIS: Yes, you've got a good memory. I
- 23 submit that there has been no demonstration of any relevance
- of this exhibit to Mr. Kay's loading, and I move that it be
- 25 stricken.

- 1 MR. SCHAUBLE: Your Honor, there was no objection
- 2 to the exhibit at the time, at the admission session.
- MR. KELLER: Well, that's true, but we've now
- 4 heard most of the testimony in the hearing and we don't know
- 5 if there's been any testimony to tie this to any specific
- 6 factual issue in the case.
- 7 CHIEF JUDGE CHACKIN: We're talking about 289?
- 8 MR. SHAINIS: Yes.
- 9 CHIEF JUDGE CHACKIN: Well, 288 was not offered --
- 10 289 was received. That's the Forestry Service permits.
- MR. SHAINIS: Yes, I understand.
- 12 CHIEF JUDGE CHACKIN: What is the potential of
- 13 those permits, counsel?
- 14 MR. KNOWLES-KELLETT: These permits, Your Honor,
- 15 are like leases. They speak for themselves. We discussed
- 16 the issue of permits with Mr. Kay. We didn't discuss these
- 17 particular ones with Mr. Kay, but they go to, you know, they
- 18 go to whether or not different stations were constructed,
- 19 the relevance of that. They put it in for the same purpose.
- MR. SCHAUBLE: They have their own exhibits of
- 21 this type in evidence, which has been put in as Kay's
- 22 exhibits and if nothing else, for a complete record --
- 23 MR. KNOWLES-KELLETT: He's saying we didn't tie
- 24 them to the loading issue. We weren't expecting to tie them
- 25 to the loading issue.

1	MR. SHAINIS: I meant construction, I'm sorry.
2	CHIEF JUDGE CHACKIN: So, what issue were you
3	MR. KNOWLES-KELLETT: It's the issue of
4	construction, Your Honor, and these are leases. I don't
5	think that you can have any doubt that site leases for
6	particular frequencies are relevant to construction.
7	CHIEF JUDGE CHACKIN: That may be, but have you
8	offered any evidence showing that, in fact, he did not
9	construct at all of his sites?
10	MR. KNOWLES-KELLETT: To begin with, we had a
11	stipulation that certain things were not constructed as a
12	result of the inspection and Mr. Kay's admissions.
13	CHIEF JUDGE CHACKIN: Right.
14	MR. KNOWLES-KELLETT: I don't think there's any
15	argument about that.
16	CHIEF JUDGE CHACKIN: All right, fine.
17	MR. KNOWLES-KELLETT: Since we produced this
18	exhibit, we've illustrated call signs that Mr. Kay
19	demonstrated work it says work constructed promptly, and
20	we said from the fact that there are no customers on the
21	station, that there's no Forestry Service permit, and no
22	other, and he doesn't keep the 90, whatever, 443 or 90.215
23	records that he's required to keep when he puts a
24	transmitter in service. We were going to ask for an adverse
25	inference that these are not constructed.

- 1 We've got to see how the transcript comes out on
- 2 that. In light of their conflicting evidence, both that
- 3 they've exchanged and we may be backing off on some of those
- 4 assertions. But, with respect to those particular call
- 5 signs, that was our case.
- 6 CHIEF JUDGE CHACKIN: And, the witness has
- 7 testified that each of those sites, it was, in fact, a
- 8 timely construction?
- 9 MR. SHAINIS: Yes, Your Honor.
- 10 CHIEF JUDGE CHACKIN: And, you have no evidence to
- 11 the contrary?
- 12 MR. KNOWLES-KELLETT: We believe we do. The
- 13 evidence I described. We have no direct evidence to the
- 14 contrary. We're asking for an adverse inference, based on
- 15 various facts.
- 16 CHIEF JUDGE CHACKIN: What's the adverse inference
- 17 based on?
- MR. KNOWLES-KELLETT: The fact that there are no
- 19 customers as of the time when they were supposed to be
- 20 constructed, okay. That there was no permit and he doesn't
- 21 keep the required records.
- 22 MR. KELLER: What is the evidence that there's no
- 23 customers?
- MR. KNOWLES-KELLETT: All his customer records,
- 25 all the customers are in that exhibit.

	1	MR. SCHAUBLE: Exhibit 19.
	2	MR. KNOWLES-KELLETT: You can look at Exhibit 19,
•	3	which is his loading, call sign by call sign, and if there's
	4	no loading on a call sign, there are no customers on it.
	5	MR. KELLER: That's not what the record reflects
	6	so far in this proceeding.
	7	MR. KNOWLES-KELLETT: What do you mean?
	8	MR. KELLER: It just reflects that there's no
	9	paying customer reflected in the billing records as of a
	10	specific time.
	11	MR. KNOWLES-KELLETT: Your Honor, I think that
	12	their arguments all go to the sufficiency of our evidence.
_	13	MR. KELLER: Well, I think I may be able to help
	14	with that. We may be able to come to an agreement.
	15	CHIEF JUDGE CHACKIN: We'll go off the record.
	16	(Whereupon, a short recess was taken.)
	17	CHIEF JUDGE CHACKIN: Back on the record. Have
	18	you reviewed this document, counsel, Mr. Schauble?
	19	MR. SCHAUBLE: I'm sorry, Your Honor?
	20	CHIEF JUDGE CHACKIN: Have you reviewed 289?
	21	MR. SCHAUBLE: Yes, Your Honor, I have.
	22	CHIEF JUDGE CHACKIN: And, can you state which
	23	cases or which permits were not given by the Forestry
_	24	Service, that you're going to claim to draw your inference
	25	from?

- 1 MR. KNOWLES-KELLETT: There is a summary, Your
- 2 Honor, that we did not offer, right in front of 289.
- 3 MR. SCHAUBLE: It's not in evidence in this
- 4 proceeding, but it says what we think there is no permit
- 5 for.
- 6 MR. KELLER: So, you're saying we can expect you
- 7 to offer something similar to this summary?
- 8 MR. KNOWLES-KELLETT: To some extent, based on
- 9 your evidence, we're backing off of it.
- MR. KELLER: Okay. But, that summary would be
- something akin to what we might see in findings?
- MR. SCHAUBLE: Put it this way, we're not going
- 13 beyond.
- 14 MR. KNOWLES-KELLETT: We're not going beyond
- anything not listed in that summary. But, more narrowly
- 16 than that was our statement of readiness for hearing.
- 17 MR. KELLER: Those specific call signs?
- MR. KNOWLES-KELLETT: Right, other than those
- 19 stipulated that were not constructed or in operation, we're
- 20 not alleging anything beyond the specific call signs in our
- 21 statement of readiness of operation. This is not some sort
- 22 of ambush.
- MR. SCHAUBLE: Okay, and based upon the testimony
- 24 ultimately in our findings, we may not be seeking adverse
- findings with respect to all of those, either.

1	MR. SHAINIS: You mean adverse conclusions?
2	MR. SCHAUBLE: Adverse conclusions.
3	CHIEF JUDGE CHACKIN: So, you have gone through
4	each of the construction permits by the Forestry Service
5	listed in the summary here and have an explanation from it,
6	or what?
7	MR. KELLER: Well, no, I mean, what I'm hearing
8	the Bureau say first of all is that Exhibit 289 is all of
9	the Forestry Service, which we produced at one given time in
10	response to a specific discovery request. And, what they're
11	essentially going to be arguing is the negative. In other
12	words, drawing inferences from what is not into it. That's
13	part of what we're countering with Exhibits 12 through 31.
14	CHIEF JUDGE CHACKIN: Yes, I understand.
15	MR. KELLER: And, what they're further saying is
16	that list of call signs, that even within that universe,
17	they're only going to be potentially making adverse
18	allegations or proposing adverse findings and conclusions
19	against this with respect to a specific list of call signs
20	that Mr. Shainis questioned the witness about this morning.
21	So, I mean, I'm satisfied now that at least we
22	know what we're shooting at.
23	CHIEF JUDGE CHACKIN: And, you're going to base it
24	simply on the fact that despite this witness' testimony,

that he hasn't produced the permit?

25

1	MR. KNOWLES-KELLETT: No records as required by
2	the rule. No customers, no permit, Your Honor. Your Honor,
3	in light of his testimony, we're talking about a dozen call
4	signs and we've got to take his testimony into account and
5	then we may be backing off of those, as well. We've got to
6	review the record, but I'm correct, Mr. Keller, I said two
7	things.
8	One is those things there's no disagreement about.
9	CHIEF JUDGE CHACKIN: Subject to the stipulation?
10	MR. KNOWLES-KELLETT: There was a stipulation
11	regarding stations that Mr. Kay admitted were not
12	constructed in '96 and the field office found were not
13	constructed in '97. That's a different category. Those
14	aren't really in contention, I don't think.
15	MR. KELLER: No, the record will reflect it, but I
16	believe the phraseology of the stipulation as to those
17	stations so indicated on the exhibit, and it's another
18	Bureau exhibit. They were so marked. We stipulated that
19	they were either not constructed or discontinued within the
20	meaning of the specified Commission rule, and that's on the
21	record already.
22	MR. KNOWLES-KELLETT: Okay, but that's just two
23	categories. And, then, with respect to this adverse
24	inference, there's a list of, I don't know, ten call signs,
25	12 call signs, that Mr. Kay is putting in evidence that

- 1 those are constructed.
- 2 CHIEF JUDGE CHACKIN: Now, in addition to that, do
- 3 Kay's exhibits contain permits for these stations which the
- 4 Bureau has called into question?
- 5 MR. KELLER: Your Honor, I don't want to testify
- 6 more than I usually do, but I believe what the testimony
- 7 will show, the testimony together with the exhibits will
- 8 show, is that Kay was, you know, on the eve of hearing,
- 9 presented for the first time with that specific list of call
- 10 signs and went and dug out the records that he was able to
- 11 have.
- Now, we're not going to maintain that we've got
- complete records as to each and every case, but we've got
- 14 his testimony, his specific recollections and to the extent
- 15 that we had some documentation that we thought was probative
- 16 to go to countering the inference, those documents are in
- 17 Exhibits 12 through 31.
- 18 And, Mr. Kay is here today to testify about the
- 19 few that are not into evidence yet, so we can get them
- 20 authenticated and into evidence.
- 21 CHIEF JUDGE CHACKIN: All right. Let's go ahead,
- 22 then.
- 23 MR. SHAINIS: Your Honor, I'd like to approach the
- 24 witness and show him --
- 25 CHIEF JUDGE CHACKIN: Yes.

MR. SHAINIS: Kay Exhibit 15, which has been 1 identified? 2 3 CHIEF JUDGE CHACKIN: Yes. 4 BY MR. SHAINIS: 5 6 Mr. Kay, would you look at that exhibit, please? 0 Α Yes. Mr. Kay, it refers to James A. Kay on this. Are 8 9 these facilities that have been constructed or have not been constructed? And, the date of the letter is January 2, 10 11 1987. I believe these were proposed at that time, which 12 was January 2, 1987, for four frequencies for which I was 13 14 making the application. 15 Are there any frequencies on this letter that you have that shows either customers of yours or your facilities 16 17 that would show construction? That had been constructed, 18 rather? One already down here, Lucky's Two-Way Radios, for 19 Α frequency 471.8875, that would already be an existing 20 21 facility at the time that this was wrote in 1987. 22 How do you know that? 0 23 The top one here says proposed frequencies, then Α it says existing users of record. And, applicant shows 24

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James A. Kay making proposal for four frequencies and one of

25

- those same frequencies is listed as Lucky's Two-Way Radios,
- which was me. Back somewhere in that time, I switched my
- 3 permits from being in the company name of Lucky's Two-Way
- 4 Radios to being in my own name, and hence, why I'm, in
- 5 effect, listed here twice, one as the company name and one
- 6 as personal.
- 7 MR. SHAINIS: Okay, thank you. Your Honor, I ask
- 8 that this be admitted into evidence.
- 9 CHIEF JUDGE CHACKIN: Any objection?
- 10 MR. SCHAUBLE: No objection for purposes of the
- one frequency discussed, Your Honor.
- 12 CHIEF JUDGE CHACKIN: Kay Exhibit 15 is received.
- 13 (The document referred to,
- 14 having been previously marked
- for identification as Kay
- 16 Exhibit 15, was received in
- 17 evidence.)
- BY MR. SHAINIS:
- 19 Q Mr. Kay, I'm going to show you what's been
- 20 identified as Kay Exhibit 16. Would you please look at
- 21 that?
- 22 A Yes.
- Q And, is that a station that has been constructed
- 24 or proposed to be constructed?
- MR. SCHAUBLE: Objection, Your Honor. I don't see

- 1 any reference to any station in here.
- 2 MR. SHAINIS: I'm sorry.
- 3 BY MR. SHAINIS:
- 4 Q It's dealing with the electronic linear equipment
- 5 at Sierra Peak on March 26, '86, is that correct?
- 6 A That was when the initial permit was issued to
- 7 TLF, 3/26/86. This letter is dated January 28, 1992. I had
- 8 been in the TLF Building since approximately February of
- 9 1990, almost two years prior to this letter.
- 10 Q You'd been there with a constructed facility, is
- 11 that correct?
- 12 A That's correct, with an active lease and
- 13 constructed facilities, but my permit, which was still on
- 14 the Meridian Building at Sierra Peak, had not yet been
- transferred, even though I'd been out of that building for
- 16 two years.
- 17 Q Transferred as far as Forestry Service purposes?
- 18 A Correct. I was in the Meridian Building in
- 19 approximately 1987 through the first part of, through like
- January of 1990, February of 1990, relocated with Forestry's
- 21 permission to the TLF Building, but it was more than two
- 22 years subsequent to that that I applied for upgrading and
- 23 modification of my Forestry permit for Sierra Peak to
- reflect a new building and a whole host of new frequencies
- 25 that had already been constructed.

- 1 Q Do you recall the frequencies that this covers?
- 2 A They were upset I didn't even have a permit to be
- 3 in the TLF Building but plainly was there. They were
- 4 saying, get your permit modified to reflect the building
- 5 you're in and all the frequencies you're running.
- 6 CHIEF JUDGE CHACKIN: You asked the question about
- 7 the frequency this reflects.
- 8 MR. SHAINIS: Well, the frequency they were
- 9 talking about that you're changing, that is the subject of
- 10 this letter. They don't mention frequencies. Do you know
- 11 what the frequencies are? At that time, they'd already
- 12 constructed.
- 13 THE WITNESS: I filed an application with the
- 14 Forestry that had a whole list of the frequencies that I
- 15 already had in there. Basically, that was a nudge to update
- my permit to reflect what I was doing, as compared to what
- 17 I'd been doing in previous years.
- 18 MR. SHAINIS: Your Honor, I ask that this be
- 19 admitted into evidence.
- 20 CHIEF JUDGE CHACKIN: Any objection?
- 21 MR. SCHAUBLE: Yes, Your Honor. If this referred
- 22 to specific frequencies here, I could say where this would
- 23 be properly tied in, but we don't have any Bureau data that
- 24 Mr. Kay had equipment on Sierra Peak. Because the question
- is to which particular frequencies were constructed, and I

- don't think this particular exhibit assists the record in
- 2 any way in that regard.
- 3 CHIEF JUDGE CHACKIN: Can you identify the
- 4 frequencies, Mr. Kay? You said there was a whole list. Can
- 5 you identify at least some, if not all of them?
- 6 THE WITNESS: I believe it's already in the
- 7 Forestry permits, that application. It's already part of
- 8 the record. When I modified my application for Sierra Peak,
- 9 I included all the frequencies that I already had there,
- 10 plus more proposed ones.
- 11 CHIEF JUDGE CHACKIN: Can you point to the record
- 12 where they are, counsel?
- MR. SHAINIS: I believe -- let me ask Mr. Kay --
- 14 maybe your Exhibit 289.
- 15 CHIEF JUDGE CHACKIN: Maybe 288? I think the only
- 16 question is, does it deal with any of the frequencies the
- 17 Bureau has raised questions about in 288?
- 18 THE WITNESS: Yes.
- 19 CHIEF JUDGE CHACKIN: And, if so, just list those
- 20 frequencies that the Bureau has --
- 21 MR. SHAINIS: Actually, I can show him, Your
- Honor.
- 23 CHIEF JUDGE CHACKIN: All right.
- BY MR. SHAINIS:
- 25 Q This is what the Bureau has raised questions on.

- 1 MR. KNOWLES-KELLETT: Is that what you showed us,
- 2 their letter?
- 3 MR. SHAINIS: Yes.
- 4 MR. KNOWLES-KELLETT: That lists the call signs?
- 5 MR. SHAINIS: Yes.
- 6 THE WITNESS: Several of these call signs are for
- 7 Sierra Peak, specifically WIK 726, WIK 896, WIK 664, WIL
- 8 260, WIK 983, WIL 469. One of the stations of WIH 339, WIK
- 9 875, WIK 287, WIK 374. The frequencies for all these
- 10 stations were placed on the application to amend my Forestry
- 11 permit, which was done in 1992, even though I had all these
- 12 frequencies already constructed and operating in the TLF
- Building as early as 1990. As a matter of fact, one of the
- 14 frequencies I found had been granted in 1989, and had been
- 15 constructed in the Meridian Building shortly before I moved
- 16 to the TLF Building.
- They cite customer records for billing, yet they
- only requested information from January 1, 1991 to date.
- 19 Several of the grants and any customer records that would
- 20 correspond to operation on those stations predating the
- 21 period of time the Bureau requested billing records for.
- 22 MR. SCHAUBLE: Your Honor, the record will reflect
- 23 that with respect to Forest Service permits, there was no
- 24 sign of a request --
- MR. SHAINIS: There was no what in your request?

- 1 CHIEF JUDGE CHACKIN: What is that?
- MR. SHAINIS: Your Honor, we're providing him with
- 3 Kay Exhibit 20.
- 4 CHIEF JUDGE CHACKIN: All right. Do you still
- 5 object to Kay Exhibit 16?
- 6 MR. KELLER: Well, I think this will clear it up.
- 7 CHIEF JUDGE CHACKIN: This will clear it up? All
- 8 right.
- 9 THE WITNESS: This is a letter dated --
- BY MR. SHAINIS:
- 11 Q This meaning Kay Exhibit 20?
- 12 A Four 22, '92 to the U.S. Forest Service, attention
- 13 Gloria GiGi Pieper. It reads, "Attached is an application
- 14 to relocate by special use permit from the Meridian Building
- 15 at Sierra Peak to a TLF leasing building at Sierra Peak."
- And, of course, by telephone conversation with her, I
- 17 included a list of the FCC licenses with call signs and
- 18 grant dates and I have completed all the forms necessary to
- 19 do it."
- 20 It also explained a little bit about how the
- 21 licensing is done, but basically, this was the cover letter,
- 22 because I had with Forestry's verbal permission, relocated
- 23 at the start of 1990, by February of 1990 or January of
- 24 1990, from the Meridian Building to the TLF Building and had
- 25 to not only move existing repeaters from Meridian to TLF,

- but had constructed a large quantity of additional repeaters
- 2 at the TLF Building.
- I was now finally, more than two years after that
- 4 move and after a lot of construction, bringing my Forestry
- 5 permits up to date as the Forestry people wanted me to do,
- but it was a massive amount of paperwork and they weren't
- 7 particularly chomping at the bit to have me do it and I
- 8 certainly wasn't, because it was a ton of work, but I
- 9 eventually did do it. I brought my Forest Service permit
- 10 current, reflecting the building I was in and all the
- 11 frequencies that I had constructed.
- 12 O I think later in the exhibit, Mr. Kay, there is a
- 13 list of frequencies?
- 14 A Well, this list of frequencies here is what one of
- my competitors had been told that I had down there, but that
- list was about seven years -- at the time, would have been
- 17 five years old from 1987. It was not up to date, but that's
- 18 what the Forestry records were still showing, five year old
- 19 information. So, it was more than time for me to update my
- 20 permits to reflect everything I had in there.
- 21 And, in the picture here it shows that I had seven
- footprints, which would be seven foot tall equipment
- 23 cabinets, each capable of handling up to 11 repeaters for
- 24 cabinets. So, I had room at Sierra Peak for 77 repeaters.
- 25 MR. SHAINIS: Your Honor, I request that Exhibit

1 16 be admitted. CHIEF JUDGE CHACKIN: Any objection? 2 3 MR. SCHAUBLE: No objection, Your Honor. Kay Exhibit 16 is received. CHIEF JUDGE CHACKIN: 4 We still have 21 and 22, which ruling has been withheld on. 5 6 (The document referred to, 7 having been previously marked for identification as Kay 8 Exhibit 16, was received in 9 evidence.) 10 MR. KELLER: That's correct. 11 12 MR. SHAINIS: Your Honor, I'm handing the witness a copy of Kay Exhibit 21. 13 BY MR. SHAINIS: 14 15 Q Mr. Kay, would you review that, please? Α Yes. 16 17 And, can you explain how that indicates construction had been done? 18 This is one of my customers, Terry Parks, who ran 19 a couple called Sign-Up and he initially applied for one 470 20 channel for Mount Lukens and Sierra Peak in 1988. 21 It was subsequently changed to a different frequency, but still 22 23 with the Mount Lukens and Sierra Peak. This was ultimately granted as a community repeater license and subsequently 24 25 became one of the stations that I converted to a private

- 1 carrier at Sierra Peak. This was one of the stations I had
- 2 constructed at Sierra Peak in the late '80s, before I ever
- 3 moved over to the TLF Building. I believe it's one of the
- 4 frequencies, 471.9125, that matches up with one of the call
- 5 signs the Commission had questioned as to whether I ever
- 6 constructed at Sierra Peak. Here's one of my customers
- 7 that, well, he was in there awful early, 1988, well before
- 8 the grant of my license for private carrier on that
- 9 frequency, and I believe his billing records in here reflect
- 10 that I provided service to this customer through 1993 and we
- gave service to this customer off of 471.9125.
- MR. SCHAUBLE: Excuse me.
- 13 CHIEF JUDGE CHACKIN: Have you finished your
- 14 answer?
- THE WITNESS: Yes.
- MR. KNOWLES-KELLETT: We were just wondering where
- 17 you got the 471.9125?
- 18 THE WITNESS: Well, if you take a look at the
- 19 frequency coordination form, kind of scribbled in there in
- 20 the middle -- it's kind of hard to read, but it says,
- 21 "Change to 471.9125." This was a color copy, but this
- customer never got granted on 472.0375, but he did get
- 23 granted on 471.9125.
- Also, when we initially began service, which was
- 25 May of 1988 on this repeater contract, it shows Mount

2	Item 3 on there, it says 471.9125, which is the MHz on the
3	repeater contract, number 255.
4	We billed them for Lukens, but didn't charge them
5	for Sierra.
6	BY MR. SHAINIS:
7	Q At the time you converted it, the receiver was
8	already built, is that correct?
9	A Absolutely, it was an existing facility. To the
10	best of my recollection, it was an existing facility. I'd
11	have to look on my construction chart, but I believe the
12	grant date and the construction date are showing it's the
13	same date, which would be indicative of an existing physical
14	piece of hardware in the repeater being there at Sierra
15	Peak.
16	MR. SHAINIS: Your Honor, I ask that it be
17	admitted.
18	CHIEF JUDGE CHACKIN: Any objection to 21?
19	MR. SCHAUBLE: No objection, Your Honor.
20	CHIEF JUDGE CHACKIN: Kay Exhibit 21 is received.
21	(The document referred to,
22	having been previously marked
23	for identification as Kay
24	Exhibit 21, was received in
25	evidence.)
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Lukens, but Sierra was subsequently added for free, but in

1

1	MR. SHAINIS: Thank you, Your Honor. Your Honor,
2	may I approach the witness and show him Kay Exhibit 22?
3	BY MR. SHAINIS:
4	Q I'll ask, Mr. Kay, can you review that exhibit?
5	A Now, this is an application for Ronald Hawley, to
6	do business as Hawley Construction Company. It requested
7	frequency 508.1875 MHz, with numerous facilities, including
8	Sierra Peak. This application is dated November 10, 1986.
9	508.1875 MHz is one of the frequencies of one of the
10	community repeaters that I had at Sierra Peak, that was
11	subsequently converted to a private carrier, and that
12	frequency is associated with one of the call signs the
13	Commission has challenged the construction of.
14	MR. SHAINIS: Your Honor, I ask that that be
15	admitted.
16	CHIEF JUDGE CHACKIN: Any objection?
17	MR. SCHAUBLE: No objection.
18	CHIEF JUDGE CHACKIN: Kay Exhibit 22 is received.
19	(The document referred to,
20	having been previously marked
21	for identification as Kay
22	Exhibit 22, was received in
23	evidence.)
24	MR. SHAINIS: Just a minute, Your Honor.
25	(Pause.)

1	MR. SHAINIS: Your Honor, I'm going to show the
2	witness Kay Exhibit 31.
3	BY MR. SHAINIS:
4	Q Mr. Kay, if you could tell us about that exhibit?
5	A This is my customer, All Cities Transportation
6	Company, which was an existing licensee on frequency 463.375
7	at Mount Lukens and Santiago Peak. They came to us in
8	November of 1993 to get repeater service from us, because
9	they were dissatisfied with their current repeater service
10	provider. We put up repeaters for them at Mount Lukens and
11	Santiago Peak, which operated under their call sign.
12	We simultaneously, or shortly thereafter, applied
13	for a license for a new private carrier repeater system to
14	be located at Santiago Peak and Mount Lukens on the same
15	frequency. This was WPEE 253, I believe. It is one of the
16	licenses the Commission has challenged the construction of.
17	This customer was existing, operating and using
18	physical facilities at Lukens and Santiago, prior to our
19	grant of the license. He subsequently, when our license was
20	granted, began offering under private carrier, which was
21	already constructed at the time of grant. So, this shows
22	that we had the repeaters, the customer was there using both
23	facilities at the time our license was granted. So, it was
24	there.

MR. SHAINIS: Thank you. Your Honor, I ask that

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1	it be admitted.
2	CHIEF JUDGE CHACKIN: Any objection?
3	MR. SCHAUBLE: No objection, Your Honor.
4	CHIEF JUDGE CHACKIN: Exhibit 31 is received.
5	
6	(The document referred to,
7	having been previously marked
8	for identification as Kay
9	Exhibit 31, was received in
10	evidence.)
11	BY MR. SHAINIS:
12	Q Mr. Kay, I'm providing you with what has now been
13	admitted as Kay Exhibits 12 through 31 and the Bureau had
14	raised an issue that some of those Forest Service permits
15	that are contained in those exhibits were not provided in a
16	timely manner to the Bureau, specifically in discovery.
17	Could you explain a reason why that was not
18	provided?
19	A Which ones?
20	MR. KELLER: Which was your specific objection?
21	MR. SCHAUBLE: The first one was Exhibit 14.
22	BY MR. SHAINIS:
23	Q Exhibit 14?
24	A Exhibit 14 is an application for a special use
25	permit for Santiago Peak. Oh, this one, I think, was
	Heritage Reporting Corporation (202) 628-4888

- 1 submitted on a timely basis. I think they had this one
- 2 here. This one was for Santiago Peak at the Advance
- 3 Building.
- 4 Initially, when I constructed at Santiago Peak, I
- 5 constructed in the Meridian Building. I was only there for
- 6 about a six month period. When the Bureau asked me for USFS
- 7 records, I went to my file cabinets and pulled my files.
- 8 I've got big file folders labelled USFS records for the
- 9 various sites where U.S. Forestry has the land, and copied
- 10 them off.
- When I was specifically challenged on WMJL 306,
- its timely construction, I looked at the grant date, which I
- 13 believe was July of 1987, and looked at when they believed I
- 14 had a Forestry permit and saw that it was June, 1988 for the
- 15 Advance Building. I said, well, gee, I see the point
- they're making here, and I remembered I had constructed in
- the Meridian Building. So, I went searching my files and I
- 18 found a folder labelled Meridian Communications for Santiago
- 19 Peak, and I believe I found the Forestry permits in that
- 20 file. I hadn't done business with Meridian for Santiago
- 21 Peak since 1988, so it wasn't in the usual Forestry folder.
- I don't know that I even had a Forestry folder at that time.
- 23 So, it was simply a misplaced document and when
- 24 specifically challenged on that station for that period of
- 25 time, I went looking for any document I could find, any

- 1 communications with Meridian, leases with them, and the
- 2 Forestry permit just happened to be in the folder to show
- 3 that I had been in that building. So, that's why it was
- 4 late. Totally unintentional on my part. If I knew it was -
- 5 if they had said, we're questioning you on WJL 306, when
- 6 you constructed it, I'm sure I would have found it. But,
- 7 with just, we want all your Forestry records, I just gave
- 8 them the huge handfuls of Forestry records that I could
- 9 find. I copied everything in sight, as compared to pinpoint
- 10 looking for a specific Forestry site for a specific station.
- 11 I missed it, cause it wasn't where I would have looked for
- 12 it. It was not a specific challenge to that station.
- MR. SHAINIS: Did you have any more objections?
- 14 If you tell us your objections, I'll explain why it wasn't
- 15 produced.
- 16 MR. SCHAUBLE: I believe the next one was, based
- on the fact it was not produced, I believe the next one was
- 18 17.
- 19 BY MR. SHAINIS:
- 20 Q Mr. Kay, if you could look at Kay Exhibit 17?
- 21 A This is the special use permit, the original one I
- 22 had since 1985, to be in the Meridian Building and as I've
- 23 already discussed, we moved out of the Meridian Building
- 24 like in the first month or two of 1990.
 - So, this was sitting off somewhere in a file and